

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00 AID-20

NSCE-00 SS-20 ABF-01 PA-04 PRS-01 H-03 AGR-20 OIC-04

DEAE-00 CIAE-00 INR-10 JUSE-00 NSAE-00 RSC-01 SNM-02

SY-10 TRSE-00 USIA-15 NSC-07 SCI-06 OMB-01 DODE-00

HEW-08 L-03 DRC-01 /224 W

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R 051500Z MAR 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 4427

INFO AMEMBASSY ANKARA

AMEMBASSY BANGKOK

AMEMBASSY BELGRADE

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRASILIA

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

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FROM USDEL CND
PASS WHITE HOUSE SITUATION ROOM FOR TOM PETERS AND
COLONEL WALKER

E.O. 11652: N/A
TAGS: SNAR, UN
SUBJ: CND: ITEM 9 - WORLD OPIUM SUPPLY

REFS: A. GENEVA 1300 (NOTAL); B. STATE 36923 (NOTAL);
C. STATE 26073; D. GENEVA 1272 (NOTAL)

1. SUMMARY. DURING DISCUSSION OCCUPYING ALMOST FULL DAY
FEB 27, CND HEARD 27 SPEAKERS ADDRESSING WIDE RANGE OF TOPICS
CONNECTED WITH WORLD OPIUM SUPPLY TO MEET MEDICAL NEEDS.
DND DIRECTOR MARTENS LED OFF WITH UNHELPFULLY BROAD STATEMENT
OF POSSIBLE METHODS TO MEET INCREASING DEMAND WORLDWIDE FOR
CODEINE. PAK DELEGATE SUGGESTED SURPLUS OPIUM GROWN UNDER
LICENSE PAKISTAN MIGHT BE UTILIZED TO REDUCE SHORTAGE, BUT IN
SUBSEQUENT CONVERSATION WITH U.S. REP GAVE ASSURANCES HE WOULD
NOT FOLLOW UP ON THIS SUGGESTION. POINTS RAISED BY U.S. REP MET
WIDE ENDORSEMENT IN AMICABLE DEBATE, WITH CONSENSUS FORMING
AROUND: (A) NEED FOR UN NARCOTICS LABORATORY TO COORDINATE
INTERNATIONAL RESEARCH DESIGNED TO MAXIMIZE ALKALOID OUTPUT
PER CULTIVATED AREA, CONCENTRATING PARTICULARLY ON UNINCISED
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AND INCISED POPPY STRAW AND TO STUDY PRODUCTION CONTROLS;
AND (B) NEED FOR INTERNATIONAL NARCOTICS CONTROL BOARD KEEP
SUPPLY AND DEMAND SITUATION UNDER REVIEW. U.S. NOTIFIED
UNFDAC ACTING EXECUTIVE DIRECTOR OF ADDITIONAL CONTRIBU-
TION OF DOLS 2 MILLION TO FUND, DOLS 800,000 OF WHICH EARMARKED FOR
RESEARCH INCLUDING BOTH INCISED AND UNINCISED POPPY STRAW
AND MEANS OF CONTROLLING PRODUCTION, TO BE CONDUCTED THROUGH
PROGRAMS ADMINISTERED BY UN NARCOTICS LABORATORY. END

SUMMARY.

2. DIVISION OF NARCOTIC DRUGS DIRECTOR MARTENS OPENED DISCUSSION WITH RECOGNITION OF NEED FOR MORE CODEINE WHICH COULD BE SATISFIED BY SEVERAL MEANS. NOTING THAT HE MIGHT NOT AGREE WITH ALL METHODS, HE LISTED:

- A. FIND SYNTHETIC SUBSTITUTES (BUT THIS NOT IMMEDIATE PROSPECT);
- B. INCREASING OPIUM PRODUCTION;
- C. HAVING NEW COUNTRIES ENTER PRODUCTION;
- D. INCREASING SALES OF SEIZED OPIUM;
- E. INCREASING CODEINE PRODUCTION USING RAW MATERIALS OTHER THAN OPIUM (BUT THIS WOULD REQUIRE RESEARCH);

3. INTERNATIONAL NARCOTICS CONTROL BOARD PRESIDENT GREENFIELD ACKNOWLEDGED RISE IN DEMAND FOR OPIATES FOR MEDICAL USE, NOTED INDIAN AND U.S. EFFORTS TO MEET NEED AND STATED BREATHING TIME EXISTS TO SOLVE PROBLEM. HE EMPHASIZED THAT MAINTENANCE OF STRICTEST CONTROLS ESSENTIAL TO PREVENT DIVERSION FOR ILLICIT PURPOSE. HE URGED LAUNCHING STUDIES ON USE POPPY STRAW AND IMPROVED MEANS OF EXTRACTING ALKALOIDS THEREFROM, ON INCREASING ALKALOID CONTENT OPIUM PLANTS SO THAT POPPY ACREAGE CAN BE HELD TO MINIMUM AREA, AND ON INTENSIFYING EFFORTS DEVELOP SUBSTITUTES FOR CODEINE.

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HEW-08 L-03 DRC-01 /224 W

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R 051500Z MAR 74

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TO SECSTATE WASHDC 4428

INFO AMEMBASSY ANKARA

AMEMBASSY BANGKOK
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4. U.S. REP OPENED FLOOR DISCUSSION WITH STATEMENT TRANSMITTED REFTEL D.

5. PAK DELEGATE (ORAKZAI) NOTED HIS COUNTRY PRODUCED OPIUM FOR DOMESTIC CONSUMPTION IN AMOUNTS WHICH WOULD INCLUDE SURPLUS AS RESTRICTIVE NARCOTIC LAWS ARE EXTENDED THROUGHOUT

COUNTRY. HE OBSERVED THAT "ALL COURSES TO MEET IMMEDIATE WORLD NEED FOR OPIUM MUST BE INVESTIGATED" AND SUGGESTED THAT PAK SURPLUS OF OPIUM PRODUCED UNDER LICENSE MIGHT HELP MEET NEED. (FOLLOWING THIS STATEMENT INCB AND U.S. REP IN PRIVATE CONVERSATIONS MADE IT CLEAR TO ORAKZAI THAT FOR PAKISTAN ENTER LICIT EXPORT MARKET WOULD BE CONTRARY TO SINGLE CONVENTION SINCE PAKISTAN DID NOT HAVE ADEQUATE CONTROLS WHICH DEMONSTRATED BY FACT ITS UNCONTROLLED ILLICIT PRODUCTION. ORAKZAI THEN GAVE U.S. REP ASSURANCES THAT HE HAD ADVANCED "SUGGESTION" ONLY WHICH HE WILL NOT FOLLOW UP OR RECOMMEND TO HIS GOVERNMENT. HE INDICATED HE UNDERSTOOD DIFFICULTY SUCH STEP WOULD CREATE IN RELATION U.S. ASSISTANCE TO PAKISTAN.)

6. INDIAN REP AGREED SITUATION NOT YET CRITICAL BUT CAUTIONED AGAINST COMPLACENCY. HE AGREED WITH U.S. REP ON INTERNATIONAL RESPONSIBILITY ASSURE SUFFICIENT LEGITIMATE ALKALOIDS, BUT LIMITED OFFICIAL USE

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DIFFERED ON POSSIBILITY POPPY STRAW MORE EFFICIENT SOURCE OF CODEINE, CLAIMING POPPY STRAW PROCESS WOULD REQUIRE TWO AND HALF TIMES ACREAGE NOW DEVOTED OPIUM GUM FOR SAME ALKALOID PRODUCTION AND WOULD BE HIGHLY DANGEROUS IN TERMS CONTROL IN COUNTRY LIKE INDIA WHICH HAD LANCING KNOW-HOW AND CLIMATIC CONDITIONS FAVORABLE TO LANCING. HE THOUGHT THAT ON BASIS INDIA'S EXPERIENCE TO DATE POPPY STRAW PROCESS WAS UNLIKELY PROVE EFFICIENT OR SAFE IN CONDITIONS PREVAILING IN INDIA. AMONG OTHER CONCLUDING ITEMS, HE FAVORED RESEARCH BEING UNDERTAKEN PARTICULARLY ON EXTRACTING MORPHINE FROM LANCED POPPY STRAW, ON EXTRACTING CODEINE FROM PAPAVER BRACTEATUM AND ON IMPROVING MORPHINE CONTENT OF POPPY PLANTS.

7. TURKISH REP (AMB. KIRCA) NOTED GENERAL CONSENSUS EXISTS ON SHORTAGE OF NARCOTICS RAW MATERIAL FOR MEDICAL USE WHILE DIFFERENCES REMAIN OVER MEANS TO SOLVE PROBLEM. HE URGED GOVERNMENTS KEEP NARCOTICS CONVENTIONS IN MIND AND ALSO RIGHTS AND DUTIES OF STATES. HE SAID NO PROVISION OF SINGLE CONVENTION AUTHORIZED MONOPOLY OR QUASI-MONOPOLY MAKING SINGLE COUNTRY SOLE LICIT SUPPLIER OF OPIUM TO WORLD MARKET. HE SAID A STATE MAY GROW OPIUM WITHOUT BEING SUBJECT TO CRITICISM SO LONG AS IT ACTS IN ACCORDANCE WITH SINGLE CONVENTION, AND, IF IT DECIDES NOT GROW OPIUM, MATTER ENTIRELY WITHIN STATE'S OWN DISCRETION. CONSEQUENTLY, HE AVERRED, IT IS ABSOLUTELY NECESSARY IN ORDER AVOID FRICTION AND MISUNDERSTANDING, TO REALIZE THAT WHEN A STATE PERCEIVED OPIUM DEFICIT, IT MUST RECOGNIZE OWN SITUATION AND SINGLE CONVENTION. HE STATED THAT ACCORDING TO SINGLE CONVENTION, NO LEGITIMATE POSSIBILITY CAN BE PUT ASIDE WHEN WE SEEK SOLUTION TO OPIUM DEFICIT.

8. IN DISCUSSING FUTURE ACTION TO MEET INCREASING WORLD NEED

FOR OPIATES, FRENCH DEL SAID FOLLOWING POINTS NEED ATTENTION:
PRODUCTION FROM POPPY STRAW, INDIAN USE OF LANCED STRAW,
METHODS TO OBTAIN HIGHER YIELD OF ALKALOID FROM POPPY, AND
USE OF GREEN POPPY STRAW. CONCERNING LAST TIME HE SAID ITS
YIELD OF MORPHINE PER HECTARE WAS AS MUCH AS FROM GUM
OPIUM. HE ADDED THERE NO RISK CLIMATE HARM TO PODS AS WITH
LANCING PROCESS AND NO POSSIBILITY OF CLANDESTINE HARVESTING
BECAUSE BULK OF STRAW INHIBITS SMUGGLING. HE URGED RESEARCH
ON SYNTHETICS. HE DID NOT FAVOR MANY COUNTRIES PRODUCING
OPIUM BECAUSE OF CONTROL PROBLEMS. HE STAED RESEARCH
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FACILITIES SHOULD NOT BE OVERLOADED WITH UNNECESSARY WORK,
ADDING THERE HAS BEEN ADEQUATE RESEARCH, PARTICULARLY ON
STRAW PROCESSING METHOD. HE SAID NEW STUDIES NOT NECESSARY
BECAUSE IMPROVEMENTS EXPECTABLE ARE NOT SIGNIFICANT. HE
ADVOCATED STUDIES TO ADJUST SUPPLY
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INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00 AID-20

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HEW-08 L-03 DRC-01 /224 W

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R 051500Z MAR 74

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TO SECSTATE WASHDC 4429

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PRODUCERS AND INDIA), BY IMPROVING PRODUCTION METHODS, MIGHT SATISFY REQUIREMENTS TO OWN PROFIT. HE PERCEIVED NO NEED TO PUT NEW LAND UNDER OPIUM CULTIVATION, THEREBY EXACERBATING CONTROL PROBLEMS. HE ALSO URGED DEVELOPING IMPROVED PROCESS FOR EXTRACTING MORPHINE FROM POPPY STRAW. HE URGED RESPONDING TO MEDICINAL NEEDS BY STIMULATING RESEARCH ON ALL ASPECTS PRODUCTION OPIATES, OFFERED BELGIAN COOPERATION IN RESEARCH AND THANKED INDIA AND USG FOR EFFORTS IN THIS MATTER.

11. MOST SPEAKERS AGREED WITH US POSITION INTER-NATIONAL COMMUNITY RESPONSIBLE ASSURE ADEQUATE SUPPLIES OF OPIATES FOR LEGITIMATE PURPOSES UNDER STRICT CONTROL SYSTEM TO PREVENT DIVERSION. U.S. PROPOSALS RE FURTHER RESEARCH STRAW PROCESSING RELATED TO BOTH PAPAVER SOMNIFERUM AND PAPAVER BRACTEATUM AND RESEARCH ON SYNTHETIC SUBSTITUTES MET GENERAL

APPROVAL, WITH RESEARCH CONCEPT RECEIVING GENERAL ENDORSEMENT FROM BELGIUM, FRG, EGYPT, IRAN, USSR, MEXICO CANADA, UK, JAMAICA, JAPAN AND SPAIN. INDIA EXPRESSED INTEREST IN RESEARCH ON PROCESSING LANCED POPPY STRAW, WHILE BELGIUM, FRG, JAMAICA, SPAIN AND ARGENTINA FAVORED BOTH LANCED AND UNLANCED POPPY STRAW. RESEARCH ON PAPAVER BRACTEATUM ADVOCATED BY BELGIUM, FRG, INDIA, LIMITED OFFICIAL USE
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GREECE AND ARGENTINA, WHILE RESEARCH ON SYNTHETICS ALSO SUPPORTED BY BELGIUM. USE OF UN NARCOTICS LABORATORY TO COORDINATE AND CONDUCT RESEARCH WON SPECIFIC SUPPORT FROM FRG, INDIA, EGYPT, MEXICO AND CANADA.

12. AMONG THOSE LESS FAVORABLE USG POSITION, NETHERLANDS REP SUGGESTED US PROPOSAL REQUIRED FURTHER STUDY. YUGO-SLAV REP SAID EMPHASIS IN INTERNATIONAL NARCOTICS POLICY SHOULD LONG AGO HAVE BEEN PLACED ON CONTROL ASPECTS AND NOT ON REDUCING AREAS OF LICIT PRODUCTION. SEVERAL DELEGATIONS AGREED DEVELOPMENT OF SUBSTITUTES FOR CODEINE LONG WAY OFF AND SOME EXPRESSED SAME VIEW RE PRACTICAL UTILIZATION OF PAPAVER BRACTEATUM AS CODEINE SOURCE.

13. INDIA, USSR AND SWITZERLAND, AMONG OTHERS, AGREED WITH USG POSITION THAT RESOLUTION ON POPPY CULTIVATION NOT DESIRABLE AT CURRENT CND SESSION. GENERAL AGREEMENT REACHED THAT INTERNATIONAL NARCOTICS CONTROL BOARD SHOULD KEEP SUBJECT UNDER REVIEW AND INCLUDE ASSESSMENT SUPPLY AND DEMAND IN FUTURE REPORTS; THAT STUDY AND EXPERIMENTATION SHOULD BE UNDERTAKEN AS INDICATED DURING CND DISCUSSION; AND THAT DIVISION OF NARCOTIC DRUGS AND IN PARTICULAR UN LABORATORY SHOULD COORDINATE AND CONDUCT RELATED RESEARCH AND REPORT RESULTS TO NEXT SESSION CND.

14. THAILAND AND AFGHANISTAN DID NOT SPEAK ON TOPIC.

15. DEBATE CONCLUDED WITH CND TAKING NOTE OF BOARD'S ASSESSMENT AS WELL AS OF STATEMENTS MADE BY DELEGATIONS.

16. PURUSANT REF B, U.S. REP NOTIFIED ACTING EXECUTIVE DIRECTOR OF FUND BY LETTER DATED FEBRUARY 28 THAT U.S. CONTRIBUTING ADDITIONAL DOLS 2 MILLION TO FUND, "DOLS 800 THOUSAND OF WHICH IS BEING CONTRIBUTED FOR INTERNATIONAL RESEARCH TO BE CONDUCTED THROUGH PROGRAMS ADMINISTERED BY LABORATORY OF UN DIVISION OF NARCOTIC DRUGS. PURPOSE OF RESEARCH WOULD BE TO DEVELOP AND PERFECT PROCESSES FOR INCREASE OF PRODUCTION OF CODEINE TO MAXIMUM PER UNIT CULTIVATED AREA. RESEARCH WOULD INCLUDE BOTH INCISED AND UNINCISED POPPY STRAW AND MEANS OF CONTROLLING PRODUCTION. . . LETTER OF CREDIT WILL BE FOWARDED TO SECRETARY GENERAL IN NEAR FUTURE. . ." DALE
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUGS, OPIUM, SUPPLIES, DRUG CONTROL, MEETING AGENDA, MEDICAL CARE, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 MAR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA01442
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740368/aaaacdl.tel
Line Count: 443
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
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Previous Classification: LIMITED OFFICIAL USE
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Reference: A. GENEVA 1300 (NOTAL); B. STATE 369, 23 (NOTAL);
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 28 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 MAR 2002 by collinp0>; APPROVED <04 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CND: ITEM 9 - WORLD OPIUM SUPPLY
TAGS: SNAR, US, UN
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005